CHAPTER XXV.

LOCAL GOVERNMENT.

§ 1. Introduction.

1. General.—The following statistics relating to Local Government are somewhat incomplete and otherwise unsatisfactory, but efforts are being made to obtain fuller and more reliable information. Many of the defects in the statistics of Local Government Authorities have been eliminated, and the returns are now prepared on more uniform lines and in greater detail than formerly.

2. Roads, Bridges, etc.—The construction and maintenance of roads, bridges and ferries are generally part of the functions of local authorities, but in New South Wales and South Australia, more especially in the large unincorporated areas, these duties are undertaken directly by the Government. In some States, moreover, a certain proportion of the roads and bridges is constructed and maintained by the Government, which, in addition, advances money for main roads to be expended by municipalities under the supervision of special Boards. Although roads, bridges and ferries constructed and maintained directly by the Government do not properly come under the heading of "Local Government," they have been included in this chapter for the sake of convenience. Owing to the difficulty of obtaining complete particulars of receipts and expenditure by the various local governing bodies on roads under their control, the details of receipts and expenditure given in the following section are those of the Government only, relating either to the supervisory board or commission in the State or to direct activities of a department.

3. Local Government Authorities.—A description of the various systems of municipal government in the different States, and their development from the earliest date. was published in 1919 by the Commonwealth Bureau of Census and Statistics in a separate work entitled "Local Government in Australia."

4. Water Supply and Sewerage.—In the cities of Sydney and Melbourne the control of water supply and sewerage is in the hands of special Boards, while in Adelaide and Perth these services are under the direct supervision of Government Departments. In most of the other cities and towns, the municipal councils, or, in some cases, water trusts, are the controlling bodies which either construct the works out of their own resources or take them over after they have been constructed by the Government.

5. Harbours.—The majority of the harbours in Australia are managed by Boards, the members of which are either elected by persons interested or appointed by the Government. In a few instances, however, they are directly controlled by the Government. Only those which are controlled by Boards are dealt with in the following , pages.

6. Fire Brigades.—In all the States, the management of fire brigades is undertaken by Boards. The members of these Boards are usually elected by the councils of municipalities and insurance companies within the districts placed under their jurisdiction, together with one or more appointed by the Government, while occasionally volunteer or country fire brigades are represented.

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§ 2. Roads, Bridges, Etc.

I. New South Wales.—(i) General. A central road authority was created by legislation early in 1925 for the purpose of providing improved and uniform standards of construction and maintenance of the principal roads, and to administer Governmental subsidies for work on those roads. The funds of this authority (now the Department of Main Roads) are derived principally from taxation of motor vehicles, contributions by the Commonwealth Government from the proceeds of a tax on petrol, direct contributions by Councils and special (not statutory) assistance by the State Government by way of loan moneys or special grants from revenue funds.

There are five classifications of roads which receive assistance from the central authority, and they embrace—

State Highways.—Roads which are principal avenues of communication between the coast and the interior or throughout the State and connecting with such avenues in other States.

Trunk Roads.—Roads which, being secondary avenues of road communication, form with the State Highways and other Trunk Roads, a framework of a general system of intercommunication throughout the State.

Ordinary Main Roads.—Roads which are used principally by through traffic as the means of intercommunication between towns or important centres of population and which with the State Highways and Trunk Roads form part of the general system of road communication throughout the State.

Secondary Roads.—Roads in the Metropolitan area of Sydney which carry a substantial amount of through traffic and relieve neighbouring main roads of traffic which they would otherwise have to bear.

Developmental Roads.—Roads which serve to develop a district or area of land by improving or providing access to a railway station or a shipping wharf or to a road leading to a railway station or a shipping wharf.

The State is divided into two divisions for local government and road administration purposes. The Eastern Division is incorporated in Shires and Municipalities throughout its area while the Western Division, which covers a wide tract of sparsely populated country, is unincorporated except for six municipalities and portions of two other municipalities within the Division.

In the Eastern Division assistance is given to local councils for works on classified roads as described hereunder. For other roads the cost of both construction and maintenance work is generally chargeable to the revenue of local authorities although Government assistance is not infrequently granted for works of construction and reconstruction. This is particularly so in times of acute unemployment and during recent years substantial sums have been distributed for roads by way of grants, primarily for this purpose. There is, in addition, a regular annual endowment of at least $\pounds_{150,000}$ for shires, a large proportion of which is used for road purposes.

The degree of subsidy from the central road fund in the Eastern Division varies according to the situation of the area concerned, and the classification of the road. There are two areas in this regard (County of Cumberland and Country) and five road classifications, as already described.

The County of Cumberland embraces all municipalities and shires between the Nepean-Hawkesbury River and the Pacific Ocean as far as Bulli on the South, and includes the metropolitan area of Sydney, while the Country covers the remainder of the Eastern Division. In addition to the whole of the motor taxation collected in the Country, half of that collected in the County of Cumberland is required to be spent in the Country, and the contribution by the Commonwealth Government from petrol taxation is distributed between the County of Cumberland and the Country in the same proportion as the motor taxation. The councils in the County of Cumberland, other than the City of Sydney, are required to pay a levy on the Unimproved Capital Value of lands in their areas (with a rebate of half on lands used for rural primary production) into the funds of the central road authority, which in turn meets the full cost of all proclaimed main roads in that area, together with half the costs of proclaimed secondary roads. The rate of contribution at present is equivalent to 7/16d. in the £ of Unimproved Capital Value. The present rates of subsidy for works in the Country are as follows :---

State Highways	·	Full cost.
Trunk Roads		Three-quarters of cost.
Ordinary Main Roads	• •	Two-thirds of cost.
Developmental Roads	••	Full cost of approved construction works only.

For new bridges these subsidies are increased so that the central authority meets the whole cost on State Highways and Trunk Roads, and three-quarters of the cost on ordinary main roads.

The full cost of all roads and bridges in the Western Division is met by the central road authority.

All work in the Western Division is carried out directly by the central road authority (7,282 miles) while in the Eastern Division the work is carried out by the Councils except for approximately 2,000 miles, mostly on State Highways.

(ii) Length of Roads---

Eastern Division-				•
Proclaimed Roads (30th June	e, 1938)-			Miles.
State Highways				· 5,197
Trunk Roads	• •			2,155
Ordinary Main Roads	• •	••		8,819
Secondary Roads				99.
Developmental Roads	••	••		2,491 •
Minor Roads (31st December,	1937)	••		102,432
Western Division (30th June, 1937)		••	••	7,282
				128,475

Of these roads, 4,160 miles were of concrete or tar, 5,777 miles of macadam, and 23,985 miles of gravel, while 24,039 miles were formed only, 30,597 miles were cleared only, and 39,917 miles were in their natural state.

(iii) Revenue and Expenditure.—The revenue and expenditure of the central road authority for the year ended 30th June, 1938, were as follows :—

	Revenue.		Expenditure.				
			£		-		£
Motor Taxation	••		1,891,228	Maintenance			1,483,619
Petrol Taxation			1,143,144	Construction			1,696,157
Councils direct co	ntributio	ns	224,929	Interest and oth	er loan ch	arges	378,098
Loans from State	e Goverr	nment	215,547	Other			102,122
Other	• •	••	52,032				
		-	·			-	
Total	••	۰.	3,526,880	Total			3,659,996
•							

The total expenditure, as nearly as can be ascertained, on all roads in the State by all authorities during 1936-37 was £6.854,602.

(iv) Sydney Harbour Bridge The Government expenditure in connexion with the Sydney Harbour Bridge, which amounted to $\pounds 9,878,624$ to the 30th June, 1938, is not included in the above figures. Of this amount $\pounds 8,202,511$ was provided by General Loan Account, $\pounds 1,665,444$ from proceeds of municipal and shire rates, $\pounds 10,664$ from the Unemployed Relief Fund and $\pounds 5$ from the Public Works Fund. Interest and exchange accounted for $\pounds 1,494,988$ and resumptions for $\pounds 1,151,907$. A reduction in the total cost of the bridge will be effected by the sale of surplus resumed lands estimated at from $\pounds 200,000$

2. Victoria.—(i) General. With the object of improving the main roads of the State the Country Roads Board was established by legislation passed in 1912. The principal duties of the board are to determine the main roads, to inquire into the State's resources in road materials and the most effective methods of road construction and maintenance, and to recommend deviations to existing roads or the construction of new roads in order to facilitate communication or to improve the conditions of traffic.

(ii) Length of Roads and Streets. At the end of 1937 there were 104,087 miles of roads and streets in Victoria, comprising 171 miles asphaltic concrete and sheet asphalt; 6,992 other bituminous: 139 concrete; 22,739 waterbound macadam, gravel, sand and hard loam pavements; 153 wood blocks, granite and other setts; 25,010 formed only; and 48,883 surveyed only but used for general traffic. Of the total length, only 2,308 miles or 2 per cent. were State highways.

(iii) Receipts and Expenditure. Funds created under the Act are the Country Roads Board Fund, the Loan Account and the Developmental Roads Loan Account. Particulars of the operations of these Funds are given hereunder.

(a) Country Roads Board Fund. All fees (other than fees for licences to drive motor cars) and fines under the Motor Car Act, and all registration fees and fines for traction engines, less cost of collection of such fees and fines, are credited to this fund. The total receipts for the year 1937-38 were $\pounds_{2,254,000}$ made up as follows:—Motor registration fees, $\pounds_{1,608,879}$; contributions by municipalities for permanent works (now subject to relief), $\pounds_{145,955}$, and for maintenance works, $\pounds_{156,667}$; sale of stores and material and hire of plant, $\pounds_{258,107}$; and other sources, $\pounds_{3,398}$. The expenditure for the year was $\pounds_{2,262,637}$, comprising maintenance and reconditioning of main roads and State highways, $\pounds_{1,129,652}$; plant, stores, administration, etc., $\pounds_{444,308}$; and interest, sinking funds, etc., $\pounds_{688,677}$. The expenditure shown for interest, sinking funds, etc., $\pounds_{688,677}$. The expenditure shown for interest, sinking funds, etc., $\pounds_{688,677}$. The expenditure shown for interest and sinking fund, $\pounds_{245,634}$.

(b) Country Roads Board Loan Account. Loans to the amount of $\pounds_{5,322,000}$ have been authorized from time to time for permanent works on main roads and State highways under the Country Roads Acts. During the year ended 30th June, 1938, the amounts paid into this Account were $\pounds_{57,972}$ from the State Loans Repayment Fund, while expenditure for the year on permanent works was $\pounds_{58,286}$, and the total to the end of the year, $\pounds_{4,986,451}$.

(c) Developmental Roads Loan Account. For the purpose of constructing and maintaining subsidiary or developmental roads, the Government was authorized to borrow sums aggregating \pounds ,475,000. These loan moneys were exhausted at 30th June, 1937, the total expenditure at that date being \pounds ,425,757. The difference between the two amounts represents discount and expenses in connexion with the loan.

(d) Total Expenditure. In addition to expenditure from the abovementioned Funds, the following amounts were expended under special appropriations on road construction and maintenance :—Unemployment relief, $\pounds_{138,184}$, contributions by the Commonwealth Government under the provisions of the Federal Aid Roads Act, $\pounds_{578,843}$, and special Commonwealth grant towards flood repairs, \pounds_{193} .

The total expenditure by the Board on road construction and maintenance during the year ended 30th June, 1938, amounting to £1,907,999, may be summarized as follows:—State Highways, £418,905; main roads, £920,388; developmental roads, £375,632; unemployment relief (on main and developmental roads, etc.), £138,184; tourist roads, £52,046; Murray River bridges and punts, £2,841; and roads adjoining Commonwealth properties, £3. 3. Qucensland.—Under the Main Roads Act 1920 a Main Roads Board was constituted, consisting of three members appointed by the Governor in Council. In 1925 the Board was abolished and its powers conferred upon a single Commissioner.

The duties of the Commissioner are to carry out surveys and investigations necessary to determine State highways, main, developmental, secondary, mining access, tourist roads, or tourist tracks, and, under certain circumstances, to undertake their construction and maintenance.

With the exception of State highways, mining access roads or tourist tracks, no road can be proclaimed until the Commission has considered any objections thereto lodged by interested local authorities.

Local authorities are not liable for the return of any expenditure for construction on State highways, mining access roads (serving only mining interests) or tourist tracks, but are, however, responsible for up to 50 per cent. of maintenance. The liability in respect of main roads is 20 per cent. of construction costs; developmental roads 20 per cent. of interest on construction costs; secondary roads 50 per cent. of construction costs; and tourist roads as agreed prior to commencement of work. The liability in respect of maintenance of State highways, main, developmental and secondary roads is 50 per cent. In the case of mining access roads and tourist tracks no repayment is required. The Commissioner has power to reduce the amount of contribution payable by any local authority in respect of permanent works and maintenance where the rate required to produce the annual repayment exceeds 1d. in the pound on the property valuation of the whole area. He has also power to grant relief in exceptional circumstances.

At the 30th June, 1938, there were under various local authorities 120,746 miles of roads in Queensland, of which 5,456 were natural or artificial sand-clay loam, 5,233 waterbound pavement, 1,034 waterbound pavement with bitumen surface, 793 bituminous penetration macadam, 51 concrete, 25,387 formed only and 82,792 unconstructed but used for general traffic. These totals include the roads under the control of the Main Roads Commission, which at the 30th June, 1938, totalled 13,499 miles comprising 9,166 miles of main roads, 3,435 of State highways and 898 of developmental, tourist, etc., roads.

During the year ended 30th June, 1938, the receipts of the Commission amounted to $\pounds 2,043,642$, including $\pounds 340,000$ from the Treasury Loan Fund, $\pounds 704,854$ from motor fees, $\pounds 757,809$ from the Commonwealth for works under the Federal Aid Roads Scheme and $\pounds 10,633$ from the State Unemployment Relief Scheme. Disbursements amounted to $\pounds 2,039,230$, including $\pounds 1,098,488$ on permanent works, and $\pounds 328,390$ on maintenance.

4. South Australia.—The Highways Act 1926-1938 created a Commissioner of Highways and provided for a Highways Fund. The Commissioner is virtually empowered to determine upon which main roads he will spend the moneys available; in doing which he has to take into account (a) the moneys voted, or likely to be voted, by Parliament for main roads; (b) whether the road is or will be the main trunk route (i) connecting any large producing area, or any area capable of becoming in the near future a large producing area, with its market or nearest port or railway station; (ii) connecting two or more large producing areas, or areas capable of becoming in the near future large producing areas, or between two or more large centres of population; (ii) between the capital and any large producing area or any large centre of population; (iv) between the capitals of this State and any other State; and (c) whether the area through which the road passes is, or in the near future will be, sufficiently served by a railway or railways.

After providing for certain fixed charges the Highways Fund is to be credited with the balance received from (a) licence-fees and registration fees under the Road Traffic Act 1934-1938; (b) fees for hawkers' licences; (c) contributions from Councils; and (d) all loans raised and appropriated for roads. All moneys received by the State from the Commonwealth under the Federal Aid Roads Scheme are also expended by the Commissioner of Highways under the general provisions of the Highways Act. The total length of roads in use for general traffic within local governing areas at the 30th June, 1937, was 52,914 miles, of which 10 miles were paved with wood or stone; 213 were bituminous concrete; 1,041 bitumen penetration; 14,546 tarpaved, metalled or gravelled; 7,445 formed only; and 29,659 unformed.

The expenditure from the Main Roads Fund, now named the Highways Fund, for the year ended 30th June, 1938, was £732,120, including £135,766 for interest on loans; the amount received from the Commonwealth Government for expenditure on Federal Aid Roads was £445,467; the amount allocated for roads in newly settled areas, etc., was £70,000; and grants in aid of rates collected paid to Councils amounted to £27,139. In sparsely-settled districts outside the incorporated areas, the roads and bridges are constructed and maintained chiefly by the Engineering and Water Supply Department under arrangement with the Commissioner of Highways. The amount so expended during the same period was £17,973. At the close of the period under review, the Commissioner was maintaining departmentally about 1,372 miles of improved main roads.

5. Western Australia.—In Western Australia the construction, maintenance and management of main and developmental roads throughout the State are under the control of the Commissioner of Main Roads, appointed under the Main Roads Act 1930. At the 30th June, 1938, the length of "Declared Main Roads" was 2,973 miles. Minor roads are controlled by Municipalities and District Road Boards.

b. Tasmania.—(i) Length and Description of Roads. At the 30th June, 1938, there were 9,333 miles of roads in Tasmania, comprising 551 of bitumen or oil-sprayed; 5,092 metalled and gravelled; 2,276 formed; and 1,414 grubbed and cleared. These figures are based on an actual count by the Public Works Department, and they represent a considerable reduction on those previously shown owing to the deletion of bush tracks and reserves for roads. Of the total length, 1,339 miles were State highways.

(ii) Construction. In Tasmania the cost of construction of roads and bridges is borne almost entirely by the State Government. Half the proceeds of the sale of land has been applied to form a Crown Lands Fund for the construction of roads to new holdings. This fund has in recent years more than met the demands on it, and expenditure therefrom since 1918 has been limited to £10,000 annually, the balance being used for redemption of debt.

Loan money expended by the Public Works Department during the year 1937-38 on the construction of roads and bridges amounted to £62,634, and expenditure from the Orown Lands Fund to £1,741. In addition, the sum of £167,513 provided by the Commonwealth Government was expended on roads. New-road mileage completed during the year was 144 miles metalled and gravelled under State votes, and 12 miles of new construction and 46 miles of reconstruction under Federal Aid Roads Scheme.

(iii) Maintenance. The maintenance of roads, other than State highways, is undertaken by the municipalities out of their own revenues. All bridges costing over £50 are maintained by the State Government. The maintenance of State highways is provided for by the State Highways Act 1929, which created the State Highways Trust Fund to which is paid from Consolidated Revenue a sum equal to the amount of all motor taxes collected in the immediately preceding financial year and paid into the Treasury, less 2 per cent. The expenditure on State highways for 1937-38 was £83,457.

7. Summary of Net Loan Expenditure on Roads and Bridges.—Figures showing the total expenditure on roads and bridges in the States are not available. The following table shows the annual net loan expenditure on roads and bridges by the central Government in each State during the years 1933-34 to 1937-38, together with the aggregate amounts of expenditure up to the 30th June, 1938. The net loan expenditure by the Government is not available for Tasmania and the figures given in the following table represent the actual amounts expended by the Department of Public Works, including sums for unemployment relief.

Year e 30th Ji		N.S.W.	Victoria.(a)	Q'land.(b)	S. Aust.(c)	W. Aust.	Tasmania.	All Sfates.
		£	£	£	£.	£	£	£
1934		Cr. 37,927	114,419	469,226		199,279	63,240	808,237
1935		262,436	95,360	891,929		110,508	65,960	1,426,193
1936		92,682	77,040	573,655		132,783	82,773	958,933
1937		669,704	41,807	459,114	196,000	123,659	96,787	1,587,071
1938	••	716,051	Cr. 50,200	460,325	152,500	154,713	62,634	1,496,023
Total	to					·'		
30/6	/38	17.945.383	12,373,057	7.031.878	3,568,245	2,790,035	5.438.174	49,146,772

ROADS AND BRIDGES: NET LOAN EXPENDITURE.

(a) Represents expenditure from loan and on account of loan. (b) Amounts include relative expenditure by the Public Estate Improvement Branch. (c) Adjusted figures, excluding credits due to purchase of securities.

The loan expenditure given above does not represent the total expenditure on roads and bridges. It relates for the most part to capital expenditure on new works, but it must be supplemented by similar expenditure from loan funds of local bodies, Federal grants and unemployment relief moneys, and further account must be taken of expenditure on maintenance which is mainly defrayed from the current revenues.

³ § 3. Local Government Authorities.

1. Area, Population and Value of Ratable Property.—(i) New South Wales. Practically the whole of the State, with the exception of the greater portion of the Western Division, has been divided into municipalities and shires, the total area incorporated at the end of 1937 being 184,011 square miles, of which 2,136 square miles are included in the former and 181,875 in the latter. The areas incorporated comprise the whole of the Eastern and Central Divisions of the State (with the exception of Lord Howe Island, the islands in Port Jackson and the quarantine station at Port Jackson) and a small portion of the Western Division consisting of the whole of six and part of two municipalities.

The operations of the City of Sydney are governed by the Sydney Corporation Act, 1932-1934, and those of other local government areas known as municipalities and shires by the Local Government Act, 1919, and amendments.

The area, population and value of ratable property in the incorporated areas at the 31st December, 1037, are given below. The valuations relate to ratable property only and exclude Government and other non-ratable property, the value of which is not inconsiderable in the aggregate.

,			Population	Value of Ratable Property.			
Local Bodies.	Number. Area.		31st December, 1937.	Unimproved Capital Value.	Improved Capital Value.	Annual Value.	
Metropolitan-	No.	Acres.	No.	£	£	£	
Capital City Other Municipalities	48	3,220	88,270 1,181,860	47,822,749	150,839,540	6,787,727	
Shires	40	152,073 283,700	56,430	91,731,130 7,401,122	275,906,008 17,800,503	20,745,753	
Total	52	438,993	1,326,560	146,955,001	444,546,051	28,639,632	
Outside Metropolitan Area							
Municipalities	121 136	1,211,985	591,710	32,117,399	110,424,971	8,612,979	
Shires	130	116,115,840	767,940	131,985,760	(a)	(a)	
Total	257	117,327,825	1,359,650	164,103,159	(a)	(a)	
Grand Total	309	117,766,818	2,686,210	311,058,160	(a)	(a)	

LOCAL GOVERNMENT AUTHORITIES, NEW SOUTH WALES : AREA, POPULATION AND VALUE OF RATABLE PROPERTY, 1937.

(a) Not available.

(ii) *Victoria*. Local Government is established throughout the State, the various divisions being termed cities, towns, boroughs, or shires. The only unincorporated area is French Island in Western Port Bay. Melbourne and Geelong were incorporated under special statutes prior to the establishment of a general system of local government, but are now subject to several provisions of the Local Government Act.

The financial years of the cities of Melbourne and Geelong end on the 31st December and the 31st August respectively, and those of all other municipalities on the 30th September. The area, population and value of ratable property in the incorporated areas are given below :—

LOCAL GOVERNMENT AUTHORITIES, VICTORIA : AREA, POPULATION AND VALUE OF RATABLE PROPERTY. 1937.

Local Bodies.					Value of Ratable Property.		
		Number.	Area.	Population.	Improved Capital Value.	Annual Value.	
Metropolitan	::	No. 1 28	Acres. 7,740 160,906	No. 92,850 934,690	£ 89,310,100 252,443,240	£ 4,465,505 13,862,415	
Total	·••	29	168,646	1,027,540	341,753,340	18,327,920	
Outside Metropolitan Ar	ea	166	56,074,895	830,160	288,332,210	14,533,036	
Grand Total		195	56,243,541	1,857,700	630,085,550	32,860,956	

(iii) Queensland. The whole of the State (except certain islands along the coast, the Dawson Valley Irrigation area and the Somerset Dam area) is incorporated into cities, towns and shires under the Local Authorities Act 1902 and its amendments. The following table gives particulars of the area, population, and value of ratable property in the incorporated areas for the year 1936, except for the City of Brisbane for which financial particulars relate throughout to the year ended 30th June, 1937 :--

LOCAL GOVERNMENT AUTHORITIES, QUEENSLAND : AREA, POPULATION AND VALUE OF RATABLE PROPERTY, 1936-37.

Local Bodies.		Number.	Area.	Population. (a)	Unimproved Capital Value.
Capital City Outside Metropolitan Area		No. 1 143	Sq. miles. 385 669,449	No. 313,430 668,704	£ 21,067,818 50,816,913
Total	··	I44	669,834	982,134	71,884,731

(a) At 31st December, 1936.

(iv) South Australia. The settled portion of South Australia is incorporated, being mostly under municipal corporations in the larger cities and towns, and district councils in the agricultural areas. With the exception of the Corporation of Adelaide, grants are allocated to these bodies by the Commissioner of Highways for the maintenance and construction of main and other roads. The following table gives the area, population and value of ratable property in incorporated areas for the year ended 30th June, 1937.

LOCAL	GOVERNMENT AUTHORITIES, SOUTH AUSTRALIA: AREA, POPULATION
	AND VALUE OF RATABLE PROPERTY, 1937.

• •				Value of Ratable Property.			
Local Bodies.	Number.	Area.	Population.	Unimproved Capital Value.	Improved Capital Value.	Annual Value.	
Metropolitan— Capital City Other	No. 1 20	Acres. 3,772 99,215	No. 31,390 286,077	£ 11,799,742 (a)	£ 24,883,840 67,916,236	£ 1,244,192 3,426,721	
Total	21 .	102,987	317,467	(a)	92,800,076	4,670,913	
Outside Metropolitan Area	121	34,399,783	260,300	(a)	78,821,965	3,893,856	
Grand Total	142	34,502,770	577,767	(a)	171,622,041	8,564,769	

(v) Western Australia. In this State Local Government is carried on by means of (a) municipalities, and (b) district road boards. Certain functions are delegated to health boards, the personnel of which, in most cases, coincides with those of the municipalities and district road boards. The following table gives particulars of the area, population and value of ratable property in incorporated areas for the year ended October, 1937 for Municipalities, and the year ended June, 1937 for District Road Boards.

LOCAL GOVERNMENT AUTHORITIES, WESTERN AUSTRALIA: AREA, POPULATION AND VALUE OF RATABLE PROPERTY, 1937.

	*			Value of Ratable Property.			
Local Bodies.	Number. Area.		Population.	Unimproved Capital Value.	Improved Capital Value.	Annual Value.	
Municipalities— Metropolitan—	 No.	Acres.	No.	£	£	£	
Capital City Other Outside Metropolitan	1 8	15,479 11,374	85,670 64,677	(a) (a)	30,000,000 12,634,854	1,437,340 608,547	
Area	12	32,686	48,075	(a)	5,9 02, 752	476,093	
Total	21	59,539	198,422	(a)	48,537,606	2,521,986	
District Road Boards— Other Metropolitan. Outside Metropolitan	II	322,560	76,397	3,625,642	(a)	975	
Area	116	624,207,360	200,238	18,338,645	(a)	486,407	
Total	127	624,529,920	276,635	21,964,287	(a)	487,382	
Grand Totals	148-	624,589,459	· 475,057	(a) .	(a)	3,009,368	

 $\tilde{\mathbf{k}}_{\mathbf{x}}$ The method of valuation is not identical in the case of all District Road Boards, as in some the assessment is based on the unimproved capital value and in others partly on the unimproved capital value and partly on the annual value. The amounts given are the totals for the areas rated on each valuation, and are not a function of each other.

(vi) *Tasmania*. The whole State is divided into municipal districts, Hobart and Launceston being incorporated under separate Acts. The following table gives particulars of the area, population and value of ratable property in incorporated areas for the year ended June, 1937.

				Value of Ratable Property.			
Local Bodies.	Number.	Area.	Population.	Unimproved Capital Value.	Improved Capital Value.	Annual Value.	
Metropolitan— Capital City Other	No. I 2	Acres. 17,755 99,000	No. 50,300 13,200	£ 4,680,772 1,063,886	£ 12,758,483 2,779,566	£ 778,015 142,569	
Total	3	116,755	63,500	5,744,658	15,538,049	920,584	
Outside Metropolitan Area	46	16,661,245	168,708	16,193,300	35,857,335	1,801,852	
Grand Total	49	16,778,000	232,208	21,937,958	51,395,384	2,722,436	

LOCAL GOVERNMENT AUTHORITIES, TASMANIA : AREA, POPULATION AND VALUE OF RATABLE PROPERTY, 1937.

2. Revenue and Expenditure.—As the result of resolutions adopted at a Conference of Statisticians in 1936 the financial statistics of Local Government Authorities are now compiled in the various States on a more comparable basis than formerly.

In the returns of revenue and expenditure in the following tables for the year 1937 the proceeds from loans and expenditure thereof have been excluded, as have the operations of business undertakings controlled by the various Local Government Authorities. The profits resulting from the working of these undertakings have been taken into receipts and shown separately.

Particulars.	New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Total.
Taxation— Rates (net) Penalties Licences Other	£ 5,081,492 111,417 69,595 47,242	£ 3,594,547 36,717 85,876	51,990,070	£ 836,134 28,925	£ 639,067 835 19,331 	£ 321,531 2,016 9,969	£ } 12,614,626 247,094 47,242
Total	5,309,746	3,717,140	2,024,268	865,059	659,233	333,516	12,908,962
Public Works and Services— Sanitary and garbage services Council properties Street construction Other	454,107 509,592 327,293 143,766	502,485 172,254 42,189	240,592 14,494 5,702	85,126 (f) 6,409	94,780 10,495 3,401	51,247 1,903 7,625	
Total Government Grants— Unemployment relief Roads Other	1,434,758 933,194 1,313,912 a 1,454,932		803,758 737,350	293,024	33,312	71,915 27,562 15,319 3,155	>7,098,337
Total	3,702,038	987,473	1,975,013	293,024	94,753	46,036	7,098,337
Profits from Business Undertakings—		244,140	4,000	(f)	51.074	19,798	319,012
Fees and fines	{ 49,850	<pre>{ 10,070 57,780</pre>	}d123,461	186,167	$\begin{cases} 2,930 \\ g 369,723 \end{cases}$	10,833 14,249	} 825,063
Total	10,496,392	5,887,721	4,755,707	1,436,534	1,372,970	496,347	24,445,671

LOCAL GOVERNMENT AUTHORITIES : REVENUE, 1937.

(a) Includes grants for specific work mainly to relieve unemployment, $\pounds_{1,241,836}$ and endowment $\pounds_{175,425}$. (b) Includes $\pounds_{802,055}$ sustemance and Farm Labourers' Scheme. (c) Includes $\pounds_{416,105}$ subsidy of loans. (d) Includes $\pounds_{25,026}$ sale of plant, buildings, etc. (e) Part only; major portion not available separately. (f) Not available separately. (g) Includes $\pounds_{297,411}$ collections in connexion with vehicle registrations.

In the next table the expenditure for the year 1937 is shown. The figures are exclusive of expenditure in connexion with the debt services of business undertakings.

Particulars.	New South Walcs.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Total.
General Administration	£ 696,470	£ 585,788	£ 292,172	£ 139,736	£ 122,575	£ 55,211	£ 1,891,952
Debt Services (exclud ing business under takings)	- 783,545 . 976,772 . 30,743	489,508 390,760 11,115	529,970 316,084 40,522 902	46,228 56,159 	100,223 139,324 2,333 192	34,047 24,522 3,759	1,983,521 1,903,621 77,357 16,204
Total .	. 1,795,055	891,383	887,478	102,387	242,072	62,328	3,980,703
Public Works and Ser vices— Roads, streets an bridges Health adminis tration Sanitary and gar bage services Street lighting Council properties Other	d 5,474,571 5 125,128 5 594,040 325,699 1,203,448	1.910,540 49,282 245,532 168,807 734,384 176,956	2,712,382 89,658 330,915 63,896 184,022 125,556	788,411 33,496 76,775 55,125 105,099 61,126	522,132 35,523 111,918 40,994 223,542 14,558	207,733 20,313 19,384 22,631 47,384 14,963	11,615,769 353,400 1,378,564 677,152 2,497,879 549,262
Total	. 7,878,989	3,285,501	3,506,429	1,120,032	948,667	332,408	17,072,026
Grants— Fire brigades Hospitals and au bulances Other charities Other	25,498	66,112 40,875 (b)246,038	21,849 { 168,244 500 14,408	11,172 11,838 2,660 (d)40,574	21,920 10,364 1,790 1,148	3,965 603 309 2,752	221,362 262,681 607,459
Total .	. 424,381	353,025	205,001	66,244	35,222	7,629	1,091,502
All Other	. 114,679	(c)856,279	69,734	37,464	43,462	21,960	1,143,578
Total .	10,909,574	5,971,976	4,960,814	1,465,863	1,391.998	479,536	25,179,761

LOCAL GOVERNMENT AUTHORITIES : EXPENDITURE, 1937.

(a) Main Roads Department and Harbour Bridge Fund. Roads Board. (c) Includes £821,617, sustenance.

(b) Includes £196,197 to Country (d) Includes £39,807 to police.

3. New Money Loan Raisings, Debt and Interest Payable.—Particulars are given in the following table of new money loan raisings during the year 1937-38 and the amount of debt at 30th June. 1938, together with the interest payable annually thereon. In addition to those Local Government Authorities referred to above, the table includes details for those boards or statutory authorities administering works or services such as water supply, sewerage, electricity, roads, tramways, harbours, fire brigades, trading activities, marketing agencies, etc.

LOCAL AND SEMI-GOVERNMENTAL AUTHORITIES: NEW MONEY LOAN RAISINGS, DEBT AND INTEREST PAYABLE, 1937-38.

Particulars.	N.S.W. £'000.	Victoria. £'000.	Q'land. £'000.	S. Aust. £'000.	W. Aust. £'000.	Tasmania. £'000.	Total. £'000.
	LOCAL C	GOVERNMI	ENT AUTI	ORITIES	•		
New Money Loan Raisings(a)	4,987	799	2,129	89	223	214	8,441
Funds Provided for Redemp- tion	2,491	634	496	77	1	59	3,886
Sinking Fund	<u>658</u>	98	275	2	77	52	1,162
Total	3,149	732	77 I	79	206	111	5,048
Debt – Due to Government Due to Banks (Net Over-	3,987	664	10,151	394	43	362	15,601
draft)	250	325	708	45	32	43	I,403
Due to Public Creditor	34,549	12,105	18,289	846	3,141	2,852	71,782
Total	38,786	13,094	29,148	1,285	3,216	3,257	88,786
Maturing Overseas	7,390	31	9,088		552	1,194	18,255
Interest Payable	1,709	582	1,357	59	142	144	3,993

SEMI-OOVERNMENTAL AND OTHER I UBLIC AUTHOMITES.										
New Money Loan Raising-	(a)	2,935	1,425	1,290	672	2	42	6,366		
Funds Provided for Redention-	·				_					
Repayments by Ins: ments Amounts Credited	al- to	870	270	214	90	12	18	1,474		
Sinking Fund		402	201	13	45	3	I	665		
Total		1,272	471	227	. 135	15	19	2,139		
Debt Due to Government Due to Banks (Net Ove	 P F -	22,387	2,703	8,301	7,079	299	371	41,140		
draft) Due to Public Creditor		234 	166 39,145	1,271 2,604	26 811	4 104	486	1,701 91,467		
Total		70,938	42,014	12,176	7,916	407	857	134,308		
Maturing Overseas		5,431	6,669		··· !			12,100		
Interest Payable	•••	2,557	1,873	466	316	18	36	5,266		

SEMI-GOVERNMENTAL AND OTHER PUBLIC AUTHORITIES.

(a) Excluding Loans raised and entirely redeemed within the year.

§ 4. Water Supply, Sewerage and Drainage.

1. New South Wales.—(i) General. In Sydney and its suburbs the water supply and sewerage systems are controlled by the Metropolitan Water, Sewerage and Drainage Board, and in Newcastle and its suburbs by the Hunter District Water Board. The Metropolitan Board's services extend to the South Coast and embrace Wollongong and

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WATER SUPPLY, SEWERAGE AND DRAINAGE.

Port Kembla. In country districts, both waterworks and sewerage works were formerly constructed by the Public Works Department, and, when completed, handed over to the local government authority affected, by which the cost was to be repaid. Under an Act passed in 1935, the raising of loans by councils until the 30th June, 1939 to meet the capital cost of works was facilitated, and councils are now required to undertake the work of construction. In certain cases the Government contributes towards the cost.

(ii) Waterworks. (a) Metropolitan. The catchment area of the metropolitan water system, covering an area of 347 square miles, is drained by the Nepean, Cataract and Cordeaux Rivers. At 30th June, 1938, there were in the system 8 storage reservoirs with a capacity of 109,071,000,000 gallons and 80 service reservoirs with a capacity of 514,704,000 gallons. Storage facilities are provided chiefly by four reservoirs, namely, Avon, 47,153,000,000 gallons; Cataract, 20,743,000,000 gallons; Cordeaux, 20,597,000,000 gallons; and Nepean, 17,898,000,000 gallons. The total length of mains is 4,031 miles. The average daily consumption during 1937-38 was 105,290,000 gallons.

(b) Newcastle. The supply is drawn from the Chichester Reservoir, and is piped about 50 miles to Newcastle. The storage reservoir capacity is 5,000 million gallons. In addition to supplying Newcastle, water is reticulated in Maitland, 20 miles distant from Newcastle, and in the Cessnock coalmining field, as well as in areas adjoining these centres. The supply also extends to the farming areas of Miller's Forest and the lakeside resorts of Belmont, Swansea and Toronto. Water can also be supplied from the Hunter River at Maitland if required. Reservoirs distributed throughout the Water Supply District number 36, with a total storage capacity of 60,480,510 gallons. The total length of mains was 898 miles at 30th June, 1937.

	1		Tettmated	ĺ		Average Daily Supply.		
System.		Number of Premises Supplied.	Estim at ed Population Supplied.	Average Daily Supply.	Total Supply for the Year.	Per Property.	Per Head of Estimated Population.	
		No.	No.	1,000 Gallons.	1,000 Gallons.	Gallons.	Gallons.	
Sydney Newcastle	· · ·	341,948 47,089	1,438,000 235,400	105,290 11,253	38,431,000 4,107,500	308 239	73.21 47.79	

WATERWORKS, SYDNEY AND NEWCASTLE : WATER SUPPLIED, 1937-38.

(iii) Severage and Drainage. (a) Metropolitan. The Sydney sewerage system consists of three main outfalls, discharging into the Pacific Ocean. During 1937-38, new sewers laid measured 94.5 miles and three miles of stormwater drains were constructed.

(b) Neucastle Sewerage Works. The sewerage works for Newcastle and suburbs as originally designed were completed by the Department of Public Works and vested in the Board. The system has its outfall at Merewether Gulf. south from Newcastle. The length of new sewers laid was 23 miles in 1937-38, and properties connected increased by 1,643.

The stormwater drainage of Newcastle and adjoining areas is divided into two catchment areas, namely, the works in the Cottage Creek Stormwater Area and the works in the Trosby Creek Stormwater Area. A drainage rate of 3d. in the £ on assessed annual value of ratable property was levied in 1937-38.

(c) Particulars of Services. The following table supplies details of sewerage services and stormwater drains as at 30th June, 1938.

System.	Premises Drained.	Population. Served.	Length of Sewers.	Length of Stormwater Drains.
Sydney Newcastle	No. 245,144 26,932	No. 1,031,000 130,700	Miles. 2,477.0 300.2	Miles. 85.6 34.8

SEWERAGE AND DRAINAGE: SYDNEY AND NEWCASTLE, 1937-38.

(d) Finances. The following statement shows the revenue and expenditure on account of the services of waterworks, sewerage and drainage during the year 1937-38:---

WATERWORKS—SEWERAGE AND DRAINAGE : SYDNEY AND NEWCASTLE, 1937-38.

Item.	Revenue.	Working Expenses, Sinking Fund Contribution, Renewals and Exchange. (a)	Interest.	Surplus + or Deficit -	Ratio of Working Expenses and Sinking Fund Con- tribution, etc. to Revenue.	Capital Debt.	Ratio of Revenue to Capital Debt.
0	£	£	£	£	%	£	%
Sydney— Water Sewerage Drainage	1,741,809 999,989 41,526	746,447 405,401 22,157	929,995 569,871 40,282	+ 65,367 + 24,717 - 20,913	42.8 40.5 53.3	25,670,843 15,402,163 1,006,479	6.79 6.49 4.13
Total	2,783,324	1,174,005	1,540,148	+ 69,171	42.2	42,079.485	6.61
Newcastle	240,097 115,229 14,733	108,712 61,974 12,124	100,095 64,052 35,560	$ \begin{array}{c} + & 31,290 \\ - & 10,797 \\ - & 32,951 \end{array} $	45·3 53.8 82.3	3,034.183 2,182,903 1,086,127	7.91 5.28 1.36
Total	370,059	182,810	199,707	- 12,458	49.4	6,303,213	5.87

(a) Sinking fund contributions amounted to $\pounds 164,486$ in the case of the Sydney system, comprising $\pounds 97,005$ for water, $\pounds 63,319$ for sewerage and $\pounds 4,162$ for drainage, the distribution of exchange aggregating, $\pounds 109,077$, being $\pounds 66,653$, $\pounds 40,538$ and $\pounds 1,886$ respectively. In the Newcashle system sinking fund contributions totalled $\pounds 24,712$ and exchange $\pounds 25,288$, the charges to water account being $\pounds 12,160$ and $\pounds 12,962$, to sewerage $\pounds 8,600$ and $\pounds 8,203$ and to stormwater drainage $\pounds 3,932$ and $\pounds 4,423$ respectively.

(iv) Waterworks, Sewerage and Stormwater Drainage Works in Country Towns.* The captial indebtedness of the water and sewerage schemes in country towns controlled by local councils was $\pounds_{5,723,382}$ at 31st December, 1937, namely, $\pounds_{3,329,248}$ for water and $\pounds_{1,525,391}$ for sewerage. Of the foregoing amounts, $\pounds_{3,329,248}$ for water and $\pounds_{1,522,391}$ for sewerage are owing to the State Government. At 31st December, 1937, country waterworks were in operation or under construction in 80 municipalities and 33 shires, and country sewerage services in 43 municipalities and seven shires.

Two country water storage systems—South-west Tablelands and Junee—are administered by the Department of Works and Local Government. These deliver water into service reservoirs for reticulation by Councils; only a small quantity is sold directly to private consumers. The capital indebtedness of these systems was $\pounds_{1,061,172}$ at 31st December, 1937.

* Excluding the area of operation of the Hunter District Water Board (Newcastle).

A water supply system at Broken Hill was transferred from the control of the Department of Works and Local Government to a special Board in terms of an Act passed in 1938. At 31st December, 1938, the capital indebtedness of the waterworks to the State was $\pounds 85,456$. This amount was written off, and the Board has commenced the construction of exhaustive amplification works and sewerage services.

2. Victoria.—(i) A. Melbourne and Metropolitan Board of Works. (a) General. All land within 13 miles of the Post Office at the corner of Bourke and Elizabeth streets, Melbourne, together with the remaining areas of the Cities of Mordialloc and Moorabbin and further portions of the Shires of Dandenong and Blackburn and Mitcham, but excluding 11 square miles in the Shires of Keilor and Braybrook under the control of the Keilor and St. Albans Waterworks Trust, is included within the metropolitan area for water supply, sewerage, main drainage and river improvement purposes. This territory covers 436 square miles of land area, and in 1938 embraced 26 cities, and parts of one other city and of 11 shires, or a total of 38 municipalities or portions thereof. In addition, the Board supplies water to certain municipalities outside the metropolitan area.

The Board's liability on the 30th June, 1938, for loans raised was $\pounds 25,425,360$. The Board was then still empowered to borrow $\pounds 1,714,574$ before reaching the limit of its borrowing powers.

(b) Receipts and Expenditure. The ordinary receipts and expenditure for the year 1937-38 were £2,241,320 and £1,908,113 respectively, and the loan receipts and expenditure, £845,209 and £994,151 (including loan redemption £330,490) respectively.

In the following tables showing the finances of the various services, charges against General Revenue Account amounting to $\pounds_{456,822}$ have not been included.

B. Melbourne Water Supply. (a) Number of Houses, Population, and Quantity of Water Supplied. The following table gives particulars of services for the year 1937-38. The rate levied was sevenpence in the pound on the net annual value of the property served.

	Number		Average	Total	A verage Consum	Length	
Year ended 30th June—	of Houses Supplied.	Estimated Population Supplied.	Doily	Water Consumption for the Year.	Per House.	Per Head of Estimated Population.	of Mains, Reticu- lation. etc.
1938	No.	No.	1,000 Gailons. 81,878	1,000 Gallons. 29,885,542	Gallons. 294.20	Gallons. 74.11	Miles. -3,146

WATER SUPPLY, MELBOURNE: PARTICULARS OF SERVICES.

(b) Capital Cost, Revenue, Working Expenses, Interest and Surplus. The cost of construction and the financial operations for the year ended 30th June, 1938 are given below. The total capital cost to that date was $\pounds I1,9I1,287$.

Year	r ended June—	Capital Cost for Year.	Revenue.	Working Expenses.	Percentage of Working Expenses on Revenue.	Interest. (a)	Surplus.
1938	••	 £ 145,595	£ 968,440	£ 151,034	% 15.59	£ 533,057	£ 284,349

(a) Includes interest on renewals and payments to sinking funds.

C. Melbourne Sewerage. (a) Number of Houses Connected, etc. Particulars of services for the year 1937-38 are given below. The rate levied was one shilling and two pence in the pound on the net annual value of the property served.

	Number of	Estimated			A verage Pump		Length
Year ended 30th June	Houses for which Sewers are Provided.	Population for which Sewers are Provided.	Average Daily Pumping.	Total Sewage Pumped for the Year.	Per House.	Per Head of Estimated Population.	of Sewcrs, etc.
	No.	No.	1,000 Gallons.	Gallons.	Gallons.	Gallons.	Miles.
1938	261,872	1,039,632	48,178	17,584,810	183.9	46.3	2,560
		·	L			·	L

SEWERAGE, MELBOURNE: PARTICULARS OF SERVICES.

(b) Capital Cost, Revenue, Working Expenses, Interest and Surplus. The cost of construction and the financial operations for the year ended 30th June, 1938, are given below. The total capital cost to that date was $\pounds 13,851,156$.

SEWERAGE,	MELBOURNE :	FINANCES.	

Year ended 30th June—V	Capital Cost for Year.	Revenue.	Working Expenses.	Percentage of Working Expenses on Revenue.	Interest (a)	Surplus.
1938	£	£	£	%	£	£
	238,668	1,076,731	• 174,227	16.18	679,310	223,194

(a) Includes interest on renewals and payments to sinking funds.

(c) Metropolitan Sewage Farm. The total area of the farm at the 30th June, 1938, was 22,634 acres. The following table gives details in connexion therewith for the year 1937-38. The total capital cost to the 30th June, 1938, was £1,236,953.

Year ended 30th June	Capital Cost for Year.	Cost of Sewage Disposal.	Interest.	Trading Profit,	Net Cost of Sewage Purification.
1938	£	£	£	£	£
	22,004	32,381	55,653	12,338	75,696

METROPOLITAN SEWAGE FARM: FINANCES.

(d) Disposal of Night-soil from Unsewered Premises. The total number of pans cleaned by the Board at its depots at Brooklyn, Campbellfield and Moorabbin, where the night-soil was disposed of by burial. was 593.229 for the year 1937-38.

D. Melbourne Drainage and Rivers—Capital Cost, Revenue, Working Expenses, Interest and Surplus. The following table gives details in connexion therewith for the year ended 30th June, 1938. The total capital cost to that date was £1,205,010.

Year	ended 30th	n June—	Capital · Cost for Year.	Revenue.	Working Expenses.	Percentage of Working Expenses on Revenue.	Interest. (a)	Surplus.
1938			£ 15,994	£ 88,265	£ 19,053	% 21.58	£ 60,571	£ 8,641

DRAINAGE AND RIVERS, MELBOURNE : FINANCES.

(a) Includes interest on renewals and payments to sinking funds.

(ii) Geelong Waterworks and Sewerage Trust. (a) General. The Geelong Waterworks and Sewerage Trust, constituted in 1908, consists of five commissioners. The amount of loan money which may be raised is limited to £900,000 for water supply undertaking, £760,000 for sewerage undertaking, and £270,000 for sewerage installation to properties under the deferred payment system. The population supplied is about 48,001.

(b) Water Supply. The catchment area is about 16,000 acres. The storage capacity of all the reservoirs is 2,738,119,800 gallons. In addition, the State Rivers and Water Supply Commission has made available a supplementary supply of a minimum quantity of 550 million gallons of water per annum from the upper reaches of the river Barwon. There are 308 miles of mains within the water supply area. The total expenditure on waterworks to the 30th June, 1938, was $\pounds7_{13,679}$, and the revenue for the year 1937-38 was $\pounds5_{6,905}$; the sinking fund appropriations at June, 1938, amounted to $\pounds7_{1,141}$, of which $\pounds64,350$ has been expended in the redemption of loans. There is a water rate of one shilling in the pound (with minima of five shillings for unbuilt on land and one pound for tenements) on the net annual value of ratable properties. The Replacement and Contingencies Reserve (Water) amounts to $\pounds22,500$.

c) (c) Sewerage Works. The sewerage scheme consists of a main outfall sewer to the ocean at Black Rock, about 9 miles from Geelong, and $13\frac{1}{2}$ miles of main sewers and $142\frac{3}{4}$ miles of reticulation mains have been constructed. The drainage area is 9,571 acres, and the number of buildings within the drainage area is 11,927, and within the sewered areas 11,688, while 11,670 buildings have been connected with the sewers. The total expenditure to 30th June, 1938, on sewerage works was £645,829, and on the cost of sewerage installations under deferred payment conditions £257,403, of which £3,581 is outstanding. The revenue in 1937-38 amounted to £39,935 and the sinking fund appropriations at June, 1938, were £67,715, of which £65,402 has been expended in the redemption of loans. A general rate of one shilling and threepence in the pound is levied on the net annual value of ratable properties. Replacement and Contingencies Reserves (Sewerage) amount to £13,200.

(iii) The Ballarat Water Commission and the Ballarat Severage Authority. (a) General. The Ballarat Water Commission was constituted on 1st July, 1880, and the Ballarat Severage Authority on the 30th November, 1920. The members of the Water Commission are the Severage Authority. The Commissioners number seven, three (one of whom is chairman) being appointed by the Government, and four being elected by the Council of the City of Ballarat.

(b) Water Supply. The Water Supply District embraces an area of about 27 square miles, containing a population of about 43,000. The total storage capacity of the six reservoirs is 2,215,558,000 gallons.

The capital cost of construction of the waterworks is $\pounds 668,336$. The liabilities are loans due to the Government amounting to $\pounds 286,420$ as at 31st December, 1938. The revenue for the year 1938 was $\pounds 35,303$.

(c) Sewerage. The scheme as designed provides for a population of 90,000 persons. The capital cost of construction to 31st December, 1938, was £436,370. The method of sewerage disposal is by sedimentation, oxidation and sludge digestion. Eighty-nine sewered areas have been declared as at 1st January, 1939, comprising 9,208 tenements.

The scheme is financed by debenture-issue loans from various financial institutions, £480,620 having been provided up to 31st December, 1938, of which £54,412 has been redeemed, leaving a loan liability of £426,208 for constructional works. An expenditure of £179,144 was incurred for house connexions, of which £155,585 has been redeemed, the balance outstanding being £23,559.

(iv) Bendigo Sewerage Authority. The members of the Bendigo City Council constitute this Authority. The sewerage district comprises the populated area of the city of Bendigo. The works are completed and the expenditure to 30th September, 1938, was \pounds 334,263 for sewerage scheme and \pounds 183,579 for house connexions, excluding those tenements connected privately. The number of tenements connected to sewers is 6,289.

(v) Sewerage in other Country Districts. At the end of 1938 sewerage authorities had been constituted also in the following districts:—Ararat, Bairnsdale. Benalla, Castlemaine, Colac, Dandenong, Dimboola, Echuca, Hamilton, Horsham, Kerang, Kyabram, Kyneton, Lorne, Maffra, Mildura, Murtoa, Nhill, Portland, Sale, Shepparton, Swan Hill, Wangaratta, Warracknabeal, Warragul, Warrnambool and Yarrawonga.

(vi) Water Supply in Country Towns and Districts. Most of the country waterworks are controlled by the State Rivers and Water Supply Commission, but in some instances the control is by waterworks trusts or by municipal corporations.

The following table gives particulars regarding waterworks under the control of trusts and municipal corporations for the year 1938:-

	•	Under Wate	rworks Trust	3.	Under Municipal Corporations.			
Year.	Number of Trusts.	Capital Cost	Capital Indebted- ness.	Current Interest Out- standing.	Number of Cor- porations,	Capital Cost.	Capital Indebted- ness.	Current Interest Out- standing.
1938	No. 109	£ 1,992,723	£ 1,438,061	£ 1,724	No 17	£ 887,850	£ 567,699	£ 208

COUNTRY WATERWORKS, VICTORIA : FINANCES.

3. Queensland.—(i) Department of Works, Water Supply and Sewerage, Brisbane City Council. (a) General. The whole of the water supply in the metropolitan area and the bulk supply to the City of Ipswich is filtered.

The available storage in the Brisbane River is 543 million gallons, the catchment area being approximately 4,000 square miles. In Lake Manchester the storage capacity is 5,700 million gallons, and the catchment area 28.5 square miles. The capacities of Enoggera and Gold Creek reservoirs are 1,000 million gallons and 407 million gallons respectively, and the catchment areas 12.8 and 3.8 square miles respectively.

The total capacity of the service reservoirs on Tarragindi Hill, Eildon Hill, Bartley's Hill, Highgate Hill, Roles Hill, Wickham Terrace and Paddington (elevated tank) is approximately 27.356,000 gallons.

(b) Waterworks. Summary. The following table gives a summary of operations for the year ended 30th June, 1938:---

Year ended 30th June	Length of Reticulation Mains.	Number of Tenements Connected. (a)	Estimated Population Supplied.	Quantity Supplied.	Average Daily Supply.	Average Daily Supply per Head of Estimated Population.
1938	Miles.	No.	No.	1,000 Gallons.	Gallons.	Gallons.
	947	73,291	311,487	4,857,020	13,306,904	43·37

WATERWORKS, BRISBANE: SUMMARY.

(a) Exclusive of Ipswich, which is a bulk supply.

The total length of the trunk mains is 206² miles.

(c) Severage. At the 30th June, 1938, 29.342 premises were connected to the Council's sewerage system, the estimated population served being 132,039 persons. The total length of sewers in operation is 922 miles, consisting of 474 miles of sewers within premises, and 448 miles of main and reticulation sewers.

(d) Waterworks and Sewerage Works Finances. The subjoined table gives particulars regarding finance during the year ended 30th June, 1938:--

Year ended 30th June—-	Capital Cost.	Net Revenue from Rates,	Management and Working Expenses.	New Works Construction.	Interest and Redemption of Loans, including Sinking Fund and Overdraft.
1938	£	£	£	£	£
	10,441,203	747,697	174,234	529,223	(a) 614,761

WATER AND SEWERAGE WORKS, BRISBANE : FINANCES.

(a) Exclusive of the sum of $\pounds 54,732$ paid as exchange, registry fees, etc.

(ii) Country Towns.—(a) Water Supply. In addition to the city of Brisbane, there were at the 30th June, 1938, sixty-eight country towns in Queensland provided with water supply systems (including four in the course of construction) constructed by municipalities chiefly from Government loans. The subjoined statement gives particulars of all water supply systems, exclusive of Brisbane, for the year 1937-38 :—

COUNTRY WATER SUPPLY SYSTEMS: QUEENSLAND.

	C_{i}	ost of Con	stru	ection to 3	ot	h June, 1938—£3,31	6,202.		
į	Receipts.			£	į.	Expen	diture.		£
Rates and sa Government			••	294,297 151,631	ł	Office and salaries Construction	••	••	23,060 194,328
Government Other	subsidy	of loans	 	54,422 21,843	ł	Maintenance Interest and redem Other expenses	-	••	127,903 131,234
Total	••	•• .		522,193		Total	••		7,581 484,106
Assets	•••	••	2	,453,111		Liabilities	••	I	,953,159

(b) Severage Systems. At the 30th June, 1938, there were six cities outside the Metropolitan area—Ipswich, Maryborough, Mackay, Rockhampton, Townsville, and Toowoomba—with sewerage works. Sewerage works are also in the shires of Paroo (Cunnamulla) and Quilpie. The works at Mackay and Toowoomba are in operation, whilst those for the other cities were in course of construction at the end of the year.

4. South Australia.—(i) General. The water supply and sewerage systems in this State are constructed and maintained by the Public Works Department.

(ii) Adelaide Waterworks. (a) Summary. The following table gives particulars for the year 1937-38, the figures for consumption being recorded by gaugings taken at the reservoirs and including evaporation and absorption. There are 59,147 meters in the Adelaide District.

Year ended 30th June		Number of Assess- ments.	of Annual Assess- Value.		Capacity of Reservoirs.	Length Annual of Consump- Mains. tion.	
1938	· · · ·	No. 133,193	£ 5,154,993	Acres. 128,993	Million Gallons. 14,435	Miles. 1,326	Million Gallons. 8,745

ADELAIDE WATERWORKS: SUMMARY.

(b) Finances. Particulars for the year 1937-38 are given below :--

· · · · · ·		Revenue.				Percentage		
Year ended 30th June—	Capital Cost.	Rates.	Total.	Adminis- tration.	Mainten- ance.	Other.	Total.	of Net Revenue on Capital Cost.
1938	£. 4,548,856	£ 340,901	£ 413,480	£ 22,198	£ 62,468	£ 17,517	£ 102,183	% 6.84

ADELAIDE WATERWORKS: FINANCES.

(iii) Adelaide Sewerage. Particulars for the year 1937-38 are given hereunder :---

ADELAIDE SEWERAGE : SUMMARY.

			ļ	Reve	enne.	Working	Expenses.	
Year ended 30th June	Length of Sewers.	Number of Con- nexions.	Capital Cost of Revenue- Producing Works.	Rates, etc.	Total.	Adminis- tration, Mainten- ance, etc.	Total.	Percentage of Net Revenue on Capital Cost.
	Miles. 532	No. 54,562	£ 1,683,541	£ 172,534	£ 179,734	£ 30,236	£ 34,973	% 8.60
	!			l				

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(iv) Country Water Supply. (a) Summary. The chief items of information regarding these undertakings are set forth in the table below for the year 1937-38. There are 34,104 meters in country districts.

Year ended 30th June	Number of Assessments.	Area Supplied.	Capacity of Reservoirs.	Length of Mains.	Annual Consump- tion.
1938	N o. 51,751	Acres. 11,723,814	Million Gallons. 9,375	Miles. 4,972	Million Gallons. 5,180

COUNTRY WATERWORKS, SOUTH AUSTRALIA : SUMMARY.

(b) Finances. The next table gives financial information for the year 1937-38 :---

,		Revenue.		. '		Percentage		
Year ended 30th June—	Capital Cost.	Rates.	Total.	Adminis- tration.	Mainten- ance.	Other.	Total.	of Net Revenue on Capital Cost.
1938	£ 9,924,827	£ 161,337	£ 200,903	£ 20,693	£ 69,120	£ 37,168	£ 126,981	% 0.74

COUNTRY WATERWORKS, SOUTH AUSTRALIA : FINANCES.

(v) Other Sewerage Systems. Information in summarized form is given below regarding the two suburban sewerage systems, viz., the Glenelg system and the Port Adelaide and Semaphore system, for the year 1937-38:--

SUBURBAN SEWERAGE SYSTEMS, SOUTH AUSTRALIA: SUMMARY.

				Rev	enue.	Working	Percentage	
Year ended 30th June	Length of Sewers.	Number of Con- nexions.	Capital Cost.	Rates.	Total.	Adminis- tration and Mainten- ance.	Total.	of Net Revenue on Capital Cost.
1938	Miles. 381	No. 23,595	£ 1,691,850	£ 69,649	£ 71,908	£ 35,529	£ 38,843	% 1.96

5. Western Australia.—(i) General. The water supply and sewerage systems of Western Australia are principally under the management of Government Departments, and are divided into the following categories:—(a) Metropolitan Water Supply, Sewerage and Drainage, covering Perth, Fremantle, Claremont, Guildford, Midland Junction and Armadale District; (b) Goldfields Water Supply; (c) Water Supply of other towns; (d) Agricultural Water Supply; and (e) Artesian and sub-artesian waters.

(ii) Metropolitan Water Supply. Sewerage and Drainage. (a) General. The sources of the metropolitan water supply are the Victoria Reservoir, Mundaring Reservoir, Churchman Brook Reservoir, Canning Dam, certain bores and the Armadale and Wungoug pipe head dams. During the year 1937-38 the construction of the Canning Dam was continued and at 30th June, 1938, there were 1,753 million gailons impounded. The sewerage treatment works of Perth and suburbs, which had undergone modernization, consist of primary sedimentation with separate sludge digestion and discharge of effluent to the ocean. With the completion of the Victoria Park Pumping Station, in January, 1938, sewage from south of Swan River is brought to the new works. Fremantle treatment works consist of septic tanks with ocean outfall for effluent. Further extensive reticulation works were carried out during the year. At the 30th June, 1938, the number of premises connected with sewers was 32,875.

(b) Summary. The following table gives particulars regarding water supply for the year 1937-38:---

METROPOLITAN WATER SUPPLY, WESTERN AUSTRALIA: SUMMARY.

Year ended		Estimated Population	Number	Water		e Daily ply.	Number	Length
30th June—		Supplied.	Services.	Supplied.	Per Head. Per Service.		of Meters.	of Mains.
1938	•	N0 241,017	No. 59,771	1,000 Gallons. 4,771,929	Gallons. 54 • 24	Gallons. 226.30	No. 38,611	Miles. 929

(c) Finances. The table hereunder gives separate information for the water supply and sewerage and drainage branches for the year 1937-38:-

METROPOLITAN WATER SUPPLY, AND SEWERAGE AND DRAINAGE, WESTERN AUSTRALIA : FINANCES.

	v v	Vater Supply.		Sewerage and Drainage.			
Year ended 30th June—	Capital Cost.	Revenue.	Expendi- ture.	Capital Cost.	Revenue.	Expendi- ture.	
1938	£ 4,714,139	£ 271,046	£ 267,307	£ 3,201,916	£ 157,672	£ 162,287	

(iii) Goldfields Water Supply. The source of supply for the Coolgardie and adjacent goldfields, as well as for towns and districts on or near the pipe-line, is the Mundaring Reservoir, which has a capacity of 4,650 million gallons. There are several classes of consumers—the railways, the mines, domestic and other—and in 1937-38 the railways consumed 5 per cent., the mines 36 per cent., and domestic, etc., 59 per cent. of the supply. The following table gives details for the year 1937-38 :—

GOLDFIELDS WATER SUPPLY, WESTERN AUSTRALIA : SUMMARY.

Year ended 30th June—	Total Con- sumption.(a)	Number of Services.	Length of Water Mains.	Capital Cost.	Revenue.	Expendi- ture.
1938	1,000 gallons.	No.	Miles.	£	£	£
	1,684,000	13,260	1,722	5,298,061	296,715	278,671

(a) Includes 146,686,000 gallons supplied to the Metropolitan Water Supply Department.

(v) Agricultural Water Supply. During the year 1937-38, two wells were sunk and six tanks excavated. During the twenty-eight years from the 1st July, 1910, to the 30th June, 1938, 528 tanks were built, 377 wells sunk, and 3.572 bores put down to a total depth of 170,743 feet. Of the bores mentioned, 538 yielded fresh and 311 stock water.

(vi) Artesian and Sub-artesian Waters. Up to the 30th June, 1938, the total number of bores put down in search of artesian or sub-artesian water and in which water was struck was 273, ranging in depth from 30 to 4,006 feet. These figures include 51 bores sunk in the metropolitan area.

6. Tasmania.—(i) Hobart Water Supply. The cost of this undertaking to the 30th June, 1938, was $\pounds_{583,525}$, but a considerable amount of reticulation work has been done out of revenue and not charged to capital account. The outstanding loans at 30th June, 1938, amounted to $\pounds_{502,157}$. At the same date the number of tenements supplied in the city and suburbs was 14,054 and the length of reticulation mains was 143 miles. The revenue for the year 1937-38 was $\pounds_{43,200}$.

(ii) Hobart Sewerage System. The revenue for the year ended 30th June, 1938, was \pounds 37,982. Up to that date 82.9 miles of sewers had been laid in connexion with the original city system at a cost of \pounds 219,290 and 8,702 tenements connected. Since the original city was sewered, the municipalities of Queenborough and New Town have been included in the city, and are now being sewered. In Queenborough 29.3 miles of sewers, connecting with 1,711 tenements, have been constructed at a cost of \pounds 131,109. In New Town a total of 38.6 miles of sewers has been laid, and 1,703 properties connected. The cost to 30th June, 1937, including surveys and sewerage outfall, was \pounds 114,655.

§ 5. Harbour Boards and Trusts.

1. New South Wales.—(i) Maritime Services Board of New South Wales. (a) General. The Port of Sydney is administered by the Maritime Services Board of New South Wales, a corporate body of five Commissioners, three of whom are full-time members and two, representing shipping and commercial interests, part-time members. The Board was brought into existence on the 1st February, 1936, by the Maritime Services Act, 1935, in order to co-ordinate the port and navigation services of the State, which had previously been administered by the Sydney Harbour Trust in the case of the Port of Sydney and by the State Department of Navigation in the case of Newcastle and the outports.

(b) Port of Sydney. The functions of the Board in respect of the Port of Sydney include the provision of adequate wharfage, channels, lights and other port facilities, the control of shipping, pilotage, the imposition and collection of rates and charges on goods and vessels, the licensing of harbour craft and the general management and control of the Port.

The entrance to Sydney Harbour is nearly a mile wide, and is not less than 80 feet deep. Between the entrance, known as "The Heads", and the Harbour proper, a distance of 4 miles, there are two separate channels, each with a depth of 40 feet at low tide and a width of 700 feet. The foreshores are 188 miles in length, and the total area of the port is 14,284 acres, or 22 square miles, of which about one-half has a depth of 30 feet or more at low water ordinary spring tide. The mean range of tides is 3 feet 6 inches.

Exclusive of ferry wharves, and jetties used for private purposes, there are 64,500 feet of wharfage controlled by the Maritime Services Board, and 9,500 feet of commercial wharfage privately owned. There is ample shed accommodation, and the port is well equipped with railway wharfage for the handling of traffic which is required to pass direct from ship to rail and vice versa. For the wheat export trade, in both bulk and bags, ample wharfage accommodation and handling equipment of the most modern character are available. Facilities in all directions can be very considerably extended when required. Approximately two-thirds of the shipping wharves controlled by the Board are leased to shipping companies, the remainder, which are unleased, are directly maintained by the Commissioners. The subjoined table gives particulars concerning the finances of the Board for the year 1937-38, in respect of the functions of the former Sydney Harbour Trust at the Port of Sydney :---

MARITIME SERVICES BOARD : FINANCES OF THE PORT OF SYDNEY.

	-	Reve	enue.		1	1	1	1
Year ended 30th June	Wharfage and Harbour. Rates.	Tonnage Rates and Berthing Charges.	Other Sources.	Total.	Working Expendi- ture.	Interest.	Surplus.	Total Capital Debt.
		-			!			· · · · ·
1 93 8	£ 819,117	£ 35,4 ⁸ 7	£ 331 , 675	£ 1,186,279	£ a404 , 391	£ b482,392	£ 299,496	£ c11,325,087

(a) Includes £55,217 exchange. (b) Includes £55,987 sinking fund contributions. (c) After allowing for balance in liquidation of Capital Debt Account.

(c) Port of Newcastle. In regard to the volume of shipping entered, Newcastle ranks second in importance in New South Wales and fourth in Australia. It is primarily a coal-loading port, but its activities cover the shipment of general commodities. The wharfage and other facilities of the port have been further improved and extended to meet the actual and the anticipated growth of trade with the expansion of industry in the district. A terminal elevator, which has been erected for the handling of bulk wheat, has enhanced the importance of Newcastle as an exporting centre.

(d) Port Kembla. Port Kembla, which is sharing to an increasing extent in the shipping trade of the State, has an area of 330 acres, with depths ranging from 20 to 50 feet, and wharfage accommodation has been provided for large ocean-going vessels. Being adjacent to the southern coalfields and a rapidly developing industrial centre, its trade is growing and a great future for the port is predicted.

(e) Other Ports. In addition to the ports of Sydney and Newcastle, the Board controls 29 outports along the coastline of 609 miles.

(ii) Port Charges. There has been much ill-informed criticism of the port charges levied upon shipping in Australian ports. The fact is that the Governmental charges compare favourably with those of other parts of the world when the services rendered are taken into consideration. They are much lower than the charges at the leading ports of the United Kingdom. Direct comparisons of port charges are difficult, if not impossible, to make, because of the differing port customs, and the absence of similarity in the nature and methods of applying them. It is considered that the most satisfactory method of comparison is to take the total collections by the port authorities, and arrive at the average rate per ton. This has been done in the case of the two leading ports in Australia and in the United Kingdom, and the figures are as follows :--

Port.	_		Net Tonnage of Vessels Entered.	Charges on Shipping. (excluding Pilotage).	Average Rate per Ton of Shipping.
Australia—				£	d.
Sydney (1937–38) Melbourne (1937)	•••	• • • •	11,653,127 8,437,384	233,136 207,985	4.8 5.9
United Kingdom— London (1937–38) Liverpool (1937–38)	 	•••	31,322, 879 22,097,755	1,498,588 1,585,047	11.4 17.2

PORT CHARGES : AUSTRALIA AND UNITED KINGDOM.

HARBOUR BOARDS AND TRUSTS.

2. Victoria.—(i) Melbourne Harbour Trust. (a) General. Information regarding the origin and constitution of this trust will be found in Official Year Book No. 12, p. 970 et seq. At the 31st December, 1938, the sheds available for wharfage accommodation had a length of 18,738 feet, covering an area of 1,245,002 square feet. The area of water in the bay and River Yarra under the control of the Trust is approximately 5,321 acres and the total length of wharfage, of which 51,987 feet is effective berthing space. During 1938 the quantity of material raised by dredging and excavation in the river and bay amounted to 3,438,286 barge yards at a cost of £110,743. The Trust has expended £358,370 in reclaiming land within its jurisdiction by depositing 16,803,436 barge yards

(b) Finances. During the year ended 31st December, 1938, the revenue (excluding refunds) of the Trust amounted to £880,099, and expenditure to £879,660 (including the amount of £165,450 paid to Consolidated Revenue and Geelong Harbour Trust). There was a net Surplus on revenue account of £439. Appropriation for sinking fund and charges for depreciation, renewals and insurance against revenue account for the year amounted °to £201,657. The capital expenditure for the year was £66,652. Up to the 31st December, 1938, the total capital expenditure amounted to £9,104,175 the loan indebtedness at that date being £4,109,476.

(ii) Geelong Harbour Trust. The Geelong Harbour Trust was reconstituted in 1934 under the provisions of the Melbourne and Geelong Harbour Trusts Act 1934. The Trust is under the control of three Commissioners appointed by the Governor in Council. Revenue for the year 1938 was £108,640. Revenue expenditure was £101,378 and capital expenditure £46,313, while loans outstanding at the end of that year amounted to £535,717.

(iii) Harbour Boards. The Harbour Boards Act 1928 made provision for the establishment of Harbour Boards at Gippsland Lakes, Welshpool, Warrnambool, Port Fairy and Portland, all of which ports were, at the commencement of the operation of this Act, under the control of the Public Works Department. The Warrnambool Harbour Board, which was constituted on 29th May, 1928 under the provisions of this Act, was abolished on 30th June, 1936 by Order in Council and the port was restored to the control of the Public Works Department.

3. Queensland.—(i) Bowen Harbour Board. The Bowen Harbour Board consists of seven members, of whom two are appointed by the Governor in Council and the remainder elected by the electors of the town of Bowen and adjacent shires. The district under its jurisdiction comprises the area within the boundaries of the town of Bowen, the shires of Proserpine and Wangaratta, and division I. of the shire of Ayr. The capital expenditure for the year 1938 was £179, while for the same period the revenue was £16,716 and the expenditure £15,576, of which £15,555 was from revenue.

(ii) Bundaberg Harbour Board. The Bundaberg Harbour Board consists of nine members, of whom one is appointed by the Governor in Council, four elected by the electors of the city of Bundaberg, and two each by the electors of the shires of Gooburrum and Woongarra.

The capital expenditure for the year 1938 was $\pounds 758$, while for the same period the revenue was $\pounds 9,342$ and expenditure $\pounds 4,790$.

(iii) Cairns Harbour Board. The Cairns Harbour Board, which controls the port, consists of thirteen members, representing the city of Cairns and six adjoining shires. The wharves are exclusively under the control of this Board and consist of 1,900 lineal feet in reinforced ferro-concrete, upon which spacious sheds are erected with a floor

area of 14,400 square feet, brilliantly lighted by the Barron Falls Hydro-Electricity Scheme. A most comprehensive electrical equipment is erected at the wharves capable of handling into ship two hundred tons of sugar per hour and a special sugar storage shed, fitted with this equipment, can accommodate 7,500 tons. The Board's suction dredger maintains a minimum depth of 22 feet of water in the entrance channel. Ships drawing over 27 feet of water can berth at wharves. Railway facilities are provided in front of and at rear of the wharves. The revenue of the Board, derived from harbour, berthage and miscellaneous dues, etc., for the year 1938, was £69,570, and expenditure $\pounds 67,461$.

(iv) *Gladstone Harbour Board*. The Gladstone Harbour Board is composed of seven members, two of whom are appointed by the Governor in Council and five elected by the electors of the town of Gladstone and the shires of Calliope and Miriam Vale.

The capital expenditure for the year 1938 was $\pounds 6,663$ and the total to the end of 1938 amounted to $\pounds 118,320$. The revenue for 1938 was $\pounds 14,994$, and the expenditure $\pounds 17,208$.

(v) Mackay Harbour Board. The Mackay Harbour Board consists of nine members elected by the electors of the city of Mackay and the shires of Pioneer, Sarina, Mirani and Nebo. The harbour is in course of construction.

Expenditure for the year 1938 totalled \pounds 303,190 of which \pounds 263,066 was spent on construction. Receipts totalled \pounds 130,729, harbour dues amounting to \pounds 22,971, Government Loan to \pounds 35,278, and Government subsidy of Loan to \pounds 53,022.

(vi) Rockhampton Harbour Board. The Rockhampton Harbour Board consists of eleven members, of whom seven are elected by the electors on the rolls of the city of Rockhampton, and the shires of Mount Morgan, Fitzroy and Livingstone. The remaining four are elected by the councillors of groups of inland shires.

The revenue for the year 1938 was $\pounds 39,285$ and the expenditure $\pounds 38,227$. The capital expenditure for the year 1938 was $\pounds 5,309$, and the total to the end of 1938 was $\pounds 805,220$.

(vii) Townsville Harbour Board. The Townsville Harbour Board is composed of nine members, of whom two are appointed by the Governor in Council and the remaining seven are elected by the electors of Townsville and adjacent towns and shires. All harbour works and conveniences for the use of shipping are under the control of the Board. The capital expenditure for the year 1938 was £25,360; the receipts for the year 1938 were £82,961, and the expenditure £89,181.

	Revenue.			1	Expenditure	· · · · · · · · · · · · · · · · · · ·			
Year ended 31st December-	Wharfage and Harbour Dues.		Interest on Loans.	Redemp- tion of Loans. Construc- tion and Mainten- ance.		Other. Total.		Assets.	Liabili- ties.
1938	£ 220,671	£ 366,324	£ 49,910	£ 31,774	£ 408,177	£ 45,772	£ 535,633	£ 2,201,985	£ 2,313,067

HARBOUR BOARDS, QUEENSLAND : FINANCES.

4. Western Australia.—(i) Fremanile Harbour Trust. (a) General. Fremantle Harbour is controlled by a Board of five Commissioners appointed by the Governor in Council. A description of the works was given in a previous Year Book (see No. 12, p. 973). Since that account was written, bulk-handling facilities have been provided and the inner harbour, entrance channel and berthing accommodation have been dredged to a depth of 36 feet below the lowest known low water. The length of berthage accommodation at all the quays is now 10,177 feet.

Year ended 30th June						Expenditu	re.		
		Revenųe.	Working Expenses.	Interest.	Sinking Fund.	Renewals Fund.	Capital Expendi- ture.	Surplus Revenue. (a)	Total.
1 93 8	••	£ 510,649	£ 246,591	£ 142,864	£ 17,937	£ 2,000	£ 2,075	£ 96,612	£ 508 ,0 79

(a) Paid to Consolidated Revenue.

(ii) Bunbury Harbour Board. (a) General. The Bunbury Harbour Board consists of five members appointed by the Government. The jetty is 4,900 feet long, with berthage accommodation of 3,700 feet, and is electrically lighted.

(b) Finances. Details for the year 1937-38 are given hereunder. Surplus revenue is paid into Consolidated Revenue Fund to meet interest and sinking fund :---

BUNBURY HARBOUR BOARD : FINANCES.

	Year en	ded 30th	June	 Capital Account.	Revenue.	Expenditure.
1938	•••			 £ 672,916	£ 33,117	• (a) 53,5 0 8

(a) Includes Interest on Capital Account $f_{31,882}$, none of which was contributed from the earnings of the Board.

5. Tasmania.—(i) Marine Board of Hobart. (a) General. The Marine Board of Hobart consists of nine wardens elected by the ship-owners of the Port of Hobart and the importers and exporters of goods into or from any port within the jurisdiction of the Board.

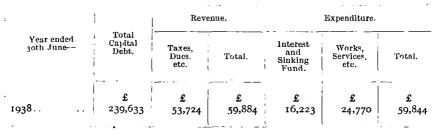
(b) Finances. The following table gives details for the year ended 30th June, 1938 :---

MARINE BOARD OF HOBART : FINANCES.

	Ì		Reve	nue.		Expenditure.		
Year en 30th Jur		Capital Debt.	Taxes, Dues, etc.	Total.	Interest and Sinking Fund.	Works, Serviçes, etc.		
1938	•••	£ 31,559	£ 46,348	£ 50,581	£ 8,334	£ 40,643	£ 52,699	

(ii) Marine Board of Launceston. (a) General. The Marine Board of Launceston consists of five wardens, three elected by the ratepayers of the city of Launceston and two by ratepayers of the municipalities within the Tamar District.

(b) Finances. The following table gives details for the year ended 30th June, 1938 :---



MARINE BOARD OF LAUNCESTON : FINANCES.

(iii) Marine Board of Burnie. The length of the breakwater is 1,250 feet, with a depth up to 42 feet at low water, and a wharf alongside, 630 feet in length by 91 feet wide, with a depth at low water from 24 to 40 feet. There are two other timber wharves 600 feet and 400 feet long respectively. The receipts for the year ending 30th June, 1938, were £36.309, and the expenditure £28,805, including £15,972 interest on loans, etc.

§ 6. Fire Brigades.

1. New South Wales.—(i) General. Under the Fire Brigades Act, 1909–1927, a Board of Fire Commissioners consisting of eight members operates, and 127 fire districts have been constituted. The cost of maintenance of fire brigades is borne in proportions of quarter, quarter, and half by the Government, the municipalities, and the insurance companies concerned, but the expenditure must be so regulated that the proportion payable by the councils in a fire district shall not exceed the amount obtainable from $\frac{1}{4}$ in the \pounds rate on the unimproved capital value of ratable land in the fire district : provided that the Board, with the consent of the Minister, and at the special request of the councils of the municipalities or shires constituting or forming part of a fire district or a majority in number of such councils may, as to that district, exceed the limit above provided.

(ii) Board of Fire Commissioners of New South Wales. At the 31st December, 1938 the Board had under its control 79 fire stations in the Sydney fire district and 154 fire stations in the country fire districts. The Sydney fire district includes the City of Sydney and suburbs, and comprises a total area of 293 square miles. The revenue for the year 1938 was \pounds 410,406, made up as follows:—From the Government, £100,562; municipalities and shires, £100,562; fire insurance companies and firms, £201,124; and from other sources, £8.158. The disbursements for the year were £433,067.

2. Victoria.—(i) General. The Fire Brigades Act of 1928 provides for a Metropolitan Fire Brigades Board, and a Country Fire Brigades Board, each consisting of nine members, with local committees in country districts. The income of each Board is derived in equal proportions from the Treasury, the municipalities and insurance companies.

(ii) Metropolitan Fire Brigade Board. On the 30th June, 1938, the Board had under its control 43 stations. The total receipts for the year 1937-38 were £238,742, comprising contributions £187,126, receipts for services £30,549 and interest and sundries £21,067. The expenditure was £230,670, made up as follows :—Salaries (permanent staff) £127,810, interest and repayments of principal £17,693, and other expenditure £85,167. The loan expenditure during the year was £8,067, and the loan indebtedness at the end of the year, £218,605.

FIRE BRIGADES.

(iii) Country Fire Brigades Board. At 30th June, 1938, there were 124 municipal councils and 107 insurance companies included in the operations of the Act. The brigades are composed chiefly of volunteers, but in the large centres a few permanent station-keepers and partially-paid firemen are employed. Complete fire-alarm systems are installed in 41 of the larger provincial cities and townships. There were 152 registered brigades at the end of June, 1938. For the year 1937-38 the revenue was $\pounds_{30},886$ and the expenditure $\pounds_{32},423$. Loan expenditure during the year amounted to \pounds_6 , and at the close of the year the loan indebtedness was $\pounds_{50,170}$.

3. Queensland.—(i) General. The Acts of 1920-1931 made provision for the retention of existing fire districts, and for the constitution of new districts. For each district there must be a Fire Brigades Board consisting of seven members, and the cost of maintenance of each brigade is proportioned as follows :—The Treasury two-sevenths, insurance companies three-sevenths, and local authorities two-sevenths. All volunteer fire brigades in a district must be registered.

(ii) Fire Brigades Boards. At the 30th June, 1938, there were fire brigades in 35 towns. The total revenue for the year 1937-38 was £108,138, received mainly from the following sources :--Government £24,608, local authorities, £24,096, insurance companies £36,230, and loans (Government and other), £19,402. The total expenditure for the year was £110,508, the chief items being salaries and wages £58,988, and interest and redemption of loans, £9,955.

4. South Australia. The Fire Brigades Act 1936, provides for a Board of five members, and the expenses and maintenance of brigades are defrayed as to two-ninths by the Treasury, five-ninths by insurance companies, and two-ninths by the municipalities concerned. The contribution of the Treasury, however, is limited to $\pounds 10,000$ and if two-ninths of the expenses and maintenance exceeds this amount five-sevenths of the excess is contributed by the insurance companies and two-sevenths by the municipalities. At the end of 1938 there were altogether 28 fire brigade stations; the total revenue for the year 1938 was $\pounds 62,485$.

5. Western Australia.—(i) General. Under the 1916 Act certain Municipal and Road Board Districts are constituted fire districts under the control of the Western Australian Fire Brigades Board. The income of the Board is derived as to two-eighths from Government, three-eighths from municipalities, and three-eighths from insurance companies.

(ii) Western Australian Fire Brigades Board. The whole of the brigades throughout the State are now controlled by the Western Australian Fire Brigades Board, and number 42. The revenue and expenditure for the year ended 30th September, 1938, were $\pounds 63,238$ and $\pounds 62,639$ respectively. The estimated value of land and buildings was $\pounds 96,000$ and of plant $\pounds 41,000$.

6. Tasmania.—(i) General. The municipal council of any municipality may, under the Act of 1920, petition the Governor to proclaim the municipality or any portion of it to be a fire district, each district to have a Board of five members. The expenses of each Board are borne in equal proportions by contributions from the Treasury, the municipality concerned, and insurance companies insuring property within the district.

(ii) Hobart Fire Brigade Board. The revenue of the Board for the year 1938 amounted to £6,665.